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FM SECSTATE WASHDC
TO AMEMBASSY KIGALI IMMEDIATE

C O N F I D E N T I A L STATE 376821

FOR CHARGE LEADER FROM AF/C - KEVIN AISTON

E.O. 12356: DECL: OADR
TAGS: AMGT RW
SUBJECT: OFFICIAL - INFORMAL

AS YOU SUGGESTED OVER THE PHONE, I AM LISTING BELOW SOME
COMMENTS I HAVE ABOUT THE HA REVISION OF THE HUMAN RIGHTS
REPORT, WHICH SHOULD HELP YOU IN YOUR RESPONSE. MY
COMMENTS ARE KEYED TO THE PARAGRAPH NOS. IN HA'S CABLE
(STATE 375150):

PARA 4 (FIRST PARA OF TEXT): FIRST SENTENCE:
"TRANSITION" GOVERNMENT SEEMS CONFUSING BECAUSE IT MIGHT
BE READ TO MEAN THE BBTG, NOT THE CURRENT UWILINGIYIMANA
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GOVERNMENT. MAYBE "INTERIM" GOVERNMENT IS BETTER? IF
THE BBTG IS/IS INSTALLED BEFORE YEAR'S END, THEN
"TRANSITION" MIGHT BE OKAY, BUT THEN THE STATEMENT ABOUT
HABYARIMANA HAVING ALL THAT POWER WOULD (PRESUMABLY) NO
LONGER BE ACCURATE. I'LL LEAVE IT TO YOU TO USE THE
POLITICALLY CORRECT TERMINOLOGY.

PARA 5:

FIRST SENTENCE: OF COURSE, SOME ASPECTS OF THE ACCORDS

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HAVE/HAVE GONE INTO EFFECT (E.G., FORMAL PEACE DECLARED, FRENCH WITHDRAWAL, PKO DEPLOYMENT). MAYBE YOU COULD SAY "THE POWER-SHARING PROVISIONS OF THE PEACE ACCORD, WHICH HAD NOT GONE INTO EFFECT BY YEAR'S END" (OF COURSE, IF THE BBTG FORMS BEFORE JAN. 1, THIS WILL HAVE TO CHANGE TOO.)

END OF THE PARAGRAPH: AS YOU KNOW, THE SECURITY COUNCIL ONLY AUTHORIZED DEPLOYMENT OF THE BATTALION TO KIGALI, NOT THE FULL 2,500. (HOPEFULLY, APPROVAL OF THE SECOND BATTALION WILL COME IN JAN.) I WOULD JUST TAKE OUT THE WORDS "2500-PERSON".

PARA 6: SHOULD BE 60 PERCENT GOR, 40 PERCENT RPF, NOT/NOT 60 PERCENT HUTU, 40 PERCENT TUTSI.

PARA 8:

FIRST SENTENCE: REPLACE "SIGNING OF THE AUGUST 4 PEACE ACCORD" WITH "PEACE PROCESS" (AS YOU HAD IN YOUR ORIGINAL DRAFT), SINCE THE IMPROVEMENT IN HUMAN RIGHTS CONDITIONS

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STARTED WELL BEFORE THE SIGNING OF THE ACCORD.

SECOND/THIRD SENTENCES: TO MY KNOWLEDGE, THERE WAS NO "SIMILAR POWER-SHARING AGREEMENT", OTHER THAN THE JANUARY ONE THAT FORMS PART OF THE ARUSHA ACCORDS. ALTHOUGH THIS WAS BEFORE MY TIME, I ASSUME THAT THERE WAS NO ACTUAL, FINAL "REJECTION" OF THE POWER-SHARING ARRANGEMENT, SINCE THE PARTIES NOW PLAN TO GO FORWARD WITH IT. YOU SHOULD JUST GO BACK TO WHATEVER YOU HAD HERE, OR MAYBE SOMETHING LIKE "THOSE ABUSES BEGAN FOLLOWING DISCONTENT AMONG ALLIES OF THE PRESIDENT (?) OVER THE TERMS OF THE POWER SHARING AGREEMENT NEGOTIATED BY THE FM IN ARUSHA ... THIS TRIGGERED"

PARA 9: ARE WE OVERSTATING THESE ABUSES/ARE THEY CONFIRMED? (FYI: THROUGHOUT THE DRAFT, HA TURNED A LOT OF YOUR PASSIVE SENTENCES INTO ACTIVE VOICE. (I.E., INSTEAD OF SAYING "A WAS KILLED AND B WAS RAPED DURING C'S LAST OFFENSIVE", WE NOW HAVE "C KILLED A AND RAPED B DURING THE LAST OFFENSIVE"). WHILE THIS READS BETTER FROM A STYLISTIC POINT, IT ALSO HAS THE SUBSTANTIVE EFFECT OF MAKING CLEAR THAT C WAS RESPONSIBLE. WITH SUCH EDITS, PLEASE MAKE SURE THAT WE HAVE FACTS TO BACK UP

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THESE ACCUSATIONS.)

PARA 11: SAME PROBLEM AS PARA 8, RELATING TO SUPPOSED "REPUDIATION" OF THE POWER-SHARING AGREEMENT BY THE GOR.

PARAS 11-12: THIS IS A LOT STRONGER THAN YOUR VERSION. CAN WE JUSTIFY IT OR IS IT OVERSTATED? ALSO, HA MOVED ALL THE RPF ABUSES TO SECTION 1.G, WHICH MAKES THIS
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SECTION SEEM BIASED. I THINK YOU SHOULD PROPOSE MOVING SOME OF IT BACK, OR AT LEAST CITING RPF ABUSES THEN REFER TO SECTION 1.G FOR DETAILS (AS WAS DONE AT THE END OF PARA 11 WHEN DISCUSSING GOR/CDR ABUSES).

PARA 15: HA TURNED A LOT OF YOUR DISAPPEARANCES INTO EXTRAJUDICIAL KILLINGS AND MOVED THEM INTO THE PREVIOUS SECTION. DO WE HAVE THE EVIDENCE TO JUSTIFY THIS? IN ITS PLACE, THEY APPEAR TO HAVE INSERTED THEIR OWN INFO FROM AN AFRICA WATCH REPORT (100 DISAPPEARANCES). IS THIS RIGHT?

PARA 20: IS THIS OVERSTATED?

PARA 36: FIRST SENTENCE: "MASSIVELY"?? ASIDE FROM POSSIBLY OVERSTATING THINGS, THIS WOULD SEEM TO BE A CLUNKER STYLISTICALLY. MAYBE YOU CAN SUGGEST SOMETHING BETTER THAT HA WILL BUY (PERHAPS JUST DELETING IT).

PARA 44: FIRST SENTENCE: IF IT'S ANY CONSOLATION, I/I HAD NO TROUBLE UNDERSTANDING WHAT YOU MEANT (AND PLEASE IGNORE THE RATHER CONDESCENDING CIVICS LESSON ON THE FIRST AMENDMENT THAT WAS SLIPPED INTO THE PARENTHETICAL QUERY). MAYBE IT WOULD BE BETTER TO JUST TAKE THIS SENTENCE OUT, SINCE IT DOESN'T REALLY ADD MUCH. ALTERNATIVELY, MAYBE YOU COULD REPLACE "BALANCED" WITH "PROFESSIONAL" AND SKIP THE REST OF THE SENTENCE.

PARA 56: PLEASE UPDATE IN LIGHT OF THE NEW REFUGEE INFLUX FROM BURUNDI

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PARA 57: THIRD SENTENCE: AGAIN, THE PROBLEM WITH THE PEACE ACCORD BEING OR NOT BEING "IN EFFECT" (ALTHOUGH HERE THE DRAFT SAYS THAT IT IS NOT YET IN "FULL EFFECT", WHICH IS MORE ACCURATE THAN THE INITIAL REFERENCE IN PARA 5). PLEASE MESSAGE AS APPROPRIATE.

PARA 58: SECOND SENTENCE: I SUGGEST DELETING THE PHRASE "WILL CONSIST OF 2,500 SOLDIERS AND", FOR THE SAME REASON NOTED FOR PARA 5. ALSO, YOU MIGHT WANT TO INSERT AT THE BEGINNING OF THE LIST OF UNAMIR RESPONSIBILITIES SOMETHING LIKE "RESPONSIBLE FOR ASSURING SECURITY IN KIGALI FOR FORMATION OF THE NEW TRANSITION GOVERNMENT, ..."

PARA 64: SECOND SENTENCE: THAT SHOULD BE AN "ASSASSINATION ATTEMPT/ATTEMPT".

HOPE THIS IS HELPFUL.
CHRISTOPHER

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